Science funding under an authoritarian regime

Science funding under an authoritarian regime: Portugal’s National Education Board and the European ‘academic landscape’ in the interwar period

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Summary
This article enables an understanding of scientific practice and funding in a peripheral country ruled by a dictatorship in the interwar period, and thus provides the basis for comparison with studies of other non-democratic regimes. We examine the work of Portugal’s Junta de Educação Nacional – National Education Board, which administered and provided funding for science from 1929 to 1936. Our findings show that this public body encouraged the participation of the Portuguese academic community in international science networks. This scenario contrasts with the dominant historiographical thesis that between the wars the Portuguese academic community did not play a role in international networks, and lacked state support. Also in contrast with the dominant historiography,
whose ideological bias meant that a simplified picture was portrayed whereas the reality
is shown to be complex, this study demonstrates that the Portuguese dictatorial state
sought to foster scientific progress through the Junta, but that resentment among
academics and the resistance of universities to innovation meant that this objective was
only partially achieved. Finally, the memory of a number of scientists has been rescued
from oblivion, as we show how their political stance during the dictatorship led to their
being ignored by historiographers when democracy prevailed.

Key words
Funding for science, International scientific networks, Circulation of knowledge,
Resistance and resentment

Introduction
The study of scientific activity in the period between the two world wars has
become an important field of research, allowing for the exploration of issues such as the
circulation of knowledge and the internationalisation of science in an era which was
marked by nationalism, autarchy and authoritarianism. Other issues that have been
explored are progress made in the field of science, the role academic communities played
in dictatorial and totalitarian regimes, public science policy, and the funding of science.
In an attempt to resolve these issues, a number of studies analyse the work of institutions
that planned and funded science. Such works, which have proliferated over the last two
decades, enable an understanding of the role played by public and private bodies in certain
European countries, the United States, and Canada, tracing the effect of scientific funding
on the creation of international networks, the development of specific areas of knowledge,
and economic development. In view of the fact that these institutions were durable in
nature, the scope of such studies has been limited to specific periods in their lives on the one hand and the analysis of the funding of certain fields of knowledge on the other hand.³

The short period of existence of the Junta de Educação Nacional (JEN) – National Education Board, the first institution in Portugal for the planning and funding of science, from 1929 to 1936, enabled a comprehensive analysis of its scientific policy and practice to be conducted.⁴ This involved the analysis of total funding provided by the board, and funding by fields of knowledge, including the identification of the study centres which received support, as well as scholarships granted and a profile of scholarship-holders. An attempt was made to ensure that analysis, for the entire period during which the JEN was operational, was carried out in accordance with a comparative, transnational perspective, in order to assess the relationship of a science-funding body which was an organ of an authoritarian, nationalist state, as is the case of the JEN in Portugal, with similar institutions in other countries.⁵

As it was a science funding institution, particular attention is paid to the 'money trail': the idea that the study of monetary transactions in documents such as state and institutional budgets, balance sheets, invoices and receipts, when conducted in a thorough and unprejudiced manner, can change, sometimes radically, our understanding of well-known episodes in the History of Science.⁶ As regards the study of the JEN's operations, this methodology enables the dominant historiographic view, in which Portugal is portrayed as being scientifically backward while a scenario of the victimisation of the academic community in authoritarian Portugal between the wars is traced, to be called into question.⁷

In this article we also show how the examination of some of the researchers funded by this Portuguese institution enables us to establish the important role they played in the production of knowledge, which has nevertheless been disregarded in the field of
historiography: their political stance during the Portuguese dictatorship led to them being ignored by historiographers following the establishment of democracy on 25\textsuperscript{th} April 1974.\textsuperscript{8}

1. World War I: national science planning and funding institutions

The centenary of the First World War led to a reassessment of the historiography of the war. It is widely accepted that, since the 1990s, new interdisciplinary, comparative and cultural approaches have provided new answers to five key established historiographical questions: Why did war break out? Why did the Allies win? Were the generals to blame for high casualty rates? How did men endure trench warfare? and: To what extent did civilian society accept and endorse the war effort?\textsuperscript{9} At the same time, it is recognised that these new perspectives have led to the emergence of new topics, in particular: military occupation, the radicalisation of violence, race, and the wartime body.\textsuperscript{10} A feature of new innovative studies is the growing interest in History of Science agenda projects. Wartime medical care, post-war rehabilitation of the body, shell-shock treatment, and the role of female scientists and doctors during the war are all new topics that reflect an interest in the advancement of science and medicine during and after World War I.\textsuperscript{11}

By 2018, at the end of the series of events marking the centenary of the war, it was notable that despite the capacity of historians for introducing new themes and interpretations, First World War historiography, experiencing a regeneration, still did not have an established agenda. Geert Vanpaemel mentions how surprising it is that an institution like the Fonds National Belge de la Recherche Scientifique, which played such an important role in the development and internationalisation of science in the post-World War I period, has been the subject of so few historical studies. In accordance with the
ideas of this author, it should be stressed that efforts must be made to improve our understanding from a comparative and transnational perspective of the role of numerous bodies responsible for organising and funding scientific research, whose creation, in the vast majority of cases, is bound up with the outbreak of the war.  

Table 1. National science-funding institutions in different countries

<table>
<thead>
<tr>
<th>Country</th>
<th>Year created</th>
<th>Institution</th>
</tr>
</thead>
<tbody>
<tr>
<td>Belgium</td>
<td>1920</td>
<td>Fondation Universitaire</td>
</tr>
<tr>
<td></td>
<td>1928</td>
<td>Fonds National de la Recherche Scientifique</td>
</tr>
<tr>
<td></td>
<td>1932</td>
<td>Fondation Francqui</td>
</tr>
<tr>
<td>Canada</td>
<td>1916</td>
<td>National Research Council</td>
</tr>
<tr>
<td>France</td>
<td>1930</td>
<td>Caisse Nationale des Sciences</td>
</tr>
<tr>
<td></td>
<td>1933</td>
<td>Conseil Supérieur de la Recherche Scientifique</td>
</tr>
<tr>
<td></td>
<td>1935</td>
<td>Caisse Nationale de la Recherche Scientifique</td>
</tr>
<tr>
<td></td>
<td>1939</td>
<td>Centre National de la Recherche Scientifique</td>
</tr>
<tr>
<td>Germany</td>
<td>1911</td>
<td>Kaiser-Wilhelm-Gesellschaft zur Förderung der Wissenschaften</td>
</tr>
<tr>
<td></td>
<td>1920</td>
<td>Notgemeinschaft der Deutschen Wissenschaft</td>
</tr>
<tr>
<td>Italy</td>
<td>1923</td>
<td>Consiglio Nazionale delle Ricerche</td>
</tr>
<tr>
<td>Portugal</td>
<td>1929</td>
<td>Junta de Educação Nacional</td>
</tr>
<tr>
<td>Spain</td>
<td>1907</td>
<td>Junta para Ampliación de Estudios e Investigaciones Científicas</td>
</tr>
<tr>
<td>United Kingdom</td>
<td>1915</td>
<td>Department of Scientific and Industrial Research</td>
</tr>
<tr>
<td>United States</td>
<td>1916</td>
<td>National Research Council</td>
</tr>
</tbody>
</table>


The important role science played during the war and the consequent perception of its influence in redefining the position of states in the post-war period provided a boost for the creation of such bodies, particularly in Europe, the United States and Canada. Most of them were public organisations, although there was also some private funding of some such bodies, while their role was concerned with the planning and long-term funding of scientific research in their respective countries, coordinating research with economic development.  


In the case of Portugal, it should be noted that the First Republic (1910-26) had sought to create such an institution since 1917, but it was not until 1929 that this was done. Although the JEN was set up by the Military Dictatorship (1926-33), its main leaders, internationalised physicians such as Augusto Celestino da Costa, Luís Simões Raposo and Marck Athias, sought to maintain the autonomy of the institution vis-à-vis political power. As members of the so-called 1911 generation, these academics supported institutions for medical research, publicly stating that universities in Portugal should follow the example of the University of Berlin, created by Humboldt, an advocate of a combination of teaching and research. As regards their management of the JEN in order to avoid the interference of regime politicians, it should be noted that in 1931 the president of the republic, General Óscar Carmona, sought to grant a scholarship to a particular candidate, but the JEN refused to approve the scholarship as the study plan proposed did not meet the requirements of the JEN’s scientific policy.14

Influenced by the Junta para Ampliación de Estudios e Investigaciones Científicas (JAE), the Fonds National Belge de la Recherche Scientifique, and the Rockefeller Foundation, each of whose modus operandi was known to its leaders, JEN policy established priority for the pure sciences, followed by studies in applied sciences, by the appreciation of the merits of candidates, by support to work plans that could be continued in Portugal following studies begun abroad, by promoting the acquisition of knowledge for the economic benefit of the country, and by granting increased support in fields of knowledge which were either underdeveloped or new in Portugal.15 As we shall see, with the aim of the establishment of Experimental Phonetics in Portugal, this led to considerable support being provided by the JEN to phoneticist Armando de Lacerda.

From 1934, to the dismay of JEN leaders, politicians began to interfere in its affairs, the minister of public education suspending scholarships, while information held
by the political police on candidates for scholarships influenced the process of their granting and renewal. The consequent decrease in meritocracy represented the greatest restriction on the JEN's autonomy, but despite its domestic character, the institution, like its counterparts in other countries, contributed towards the establishment and strengthening of international scientific communication networks, characterised by the circulation of people, knowledge, objects, and scientific practices and policies between different continents and countries in which different types of political regime held sway. For example, in the 1930s, two politically antagonistic regimes, the Spanish Second Republic (1931-36) and the fascist Portuguese Estado Novo (1933-74), whose diplomatic relations were severed on 23rd October 1936, funded through the Junta para Ampliación de Estudios e Investigaciones Científicas and the Junta de Educação Nacional, respectively, placements for Spanish researchers in Portugal and specialist training for Portuguese researchers in Spain.

This was part of a wider movement for cooperation, and the two Juntas collaborated with international bodies such as the Rockefeller Foundation and the Notgemeinschaft der Deutschen Wissenschaft, besides each other, on projects of common interest. It should be noted that the influence of the Spanish Junta on the policy of its Portuguese counterpart in the matter of the awarding of scholarships abroad led to the establishment of patterns of geographical distribution of scholarship-holders which presented marked similarities: while chemists and physicists from the two Iberian nations attended the Imperial College of Science and Technology in London and the Institut du Radium in Paris, educators from both countries were likely to meet at the Institut Jean-Jacques Rousseau in Geneva, and Portuguese and Spanish philologists and phoneticists also crossed paths at the Fritz Krüger Seminary and the Giulio Panconcelli-Calzia Experimental Phonetics Laboratory in Hamburg.
A notable case among physicists is that of the Portuguese Herculano Amorim Ferreira and Spaniard Blas Cabrera. In the early thirties, as a JEN scholarship-holder, the former carried out research at the Imperial College of Science and Technology, publishing an article entitled 'The Double Refraction of Quartz along the Optic Axis' in the *Proceedings of the Royal Society* in 1932. At the Imperial College he met Blas Cabrera, who invited him to visit the Laboratorio de Investigaciones Físicas de la Junta para Ampliación de Estudios e Investigaciones Científicas in Madrid, of which Cabrera was head. On the occasion of his visit, in June 1932, when the laboratory had already been replaced by the Instituto Nacional de Física y Química, Ferreira requested that the institute should accept one or two Portuguese scientists as researchers. The institute agreed, and as a result the JEN awarded a PhD scholarship to Portuguese researcher Manuel Teles Antunes, who distinguished himself at the Spectroscopy unit of the institute as the most outstanding collaborator of Miguel A. Catalán before the Spanish Civil War, completing his PhD at the Universidad Central de Madrid in January 1936.

Considering their potential impact, revelations of this nature result in the perception that greater attention devoted to comparative and transnational studies of the institutions that organised scientific research between the wars would increase our knowledge about scientific networks which, by anticipating and supporting the efforts of post-World War II European movements for cooperation, appear to provide evidence of a process of 'hidden integration’ in Europe at work.

2. The science policy and scientific practice of the JEN: a historiographical reinterpretation of work in the field of science in Portugal between the wars

Like any other institution, the JEN produced thousands of documents. The analysis of a combination of reports, official documents, legislation, receipts and invoices
resulting from the JEN's work and the content of personal letters, diaries and memoirs enables a thorough historiographical reassessment of the stance of the Portuguese dictatorial regime, specifically that of the Military Dictatorship and the Estado Novo, with regard to scientific research.  

According to the dominant historiographical perspective, such regimes, traditionally understood as having devalued science, are blamed for: a lack of investment in research; the lack of a science policy; and the persecution of the academic community, whose members are exclusively portrayed as the victims of political repression while being excluded from international networks. The fact that during the dictatorship Portugal was a country with an Atlantic outlook, in which relations with the colonies in Africa were favoured and which pursued a foreign policy which was little concerned with European affairs, would seem to support this.

Conversely, by comparison, the first third of the 20th century in Spain is understood in scientific and educational terms as an *Edad de Plata*, or silver age. The Junta para Ampliación de Estudios e Investigaciones Científicas had an essential role to play in this connection, while in 1931-32 the Fundación Nacional para Investigaciones Científicas y Ensayos de Reformas was founded to complement its operations. The importance of the Junta para Ampliación de Estudios e Investigaciones Científicas is evidenced by the considerable investment it made in science, such funding doubling during the Second Republic. In the words of the historian José María López Sánchez,

‘The board [Junta para Ampliación de Estudios e Investigaciones Científicas] was a privileged institution, for it not only enjoyed a high degree of administrative autonomy but was also amply provided for in terms of financing while it was given wide-ranging freedom in the allocation of funding. The budget of the JAE was not great, but was indeed generous as compared with the amount allocated in the state budget to university education. […]

The coming of the Republic only improved the situation, especially in the economic sphere. At a time when budget cuts were being made, funding provided to the board increased markedly: in fact it doubled.’
In order to test these ideas underlying Portuguese and Spanish historiography the size of the budgets of the Portuguese JEN and the Spanish Junta para Ampliación de Estudios e Investigaciones Científicas were compared in this paper as a proportion of overall spending in accordance with the state budgets of the two nations.

**Figure 1. Budgets of the Portuguese JEN (1929-36) and the Spanish JAE (1907-39) as compared with Portuguese and Spanish state budgets, respectively**

In order to assess the weight of the Portuguese JEN and Spanish JAE's annual budgets as part of the overall budgets of the Portuguese and Spanish states, respectively, the following sources were consulted: Repositório da Secretaria-Geral do Ministério das Finanças (orçamentos). Available at [http://purl.sgmf.pt/repositorio/orcamentos/index.html](http://purl.sgmf.pt/repositorio/orcamentos/index.html); Arquivo Camões, I. P., Lisbon. Orçamentos anuais da JEN; Memorias de la Junta para Ampliación de Estudios e Investigaciones Científicas. Available at [http://edaddeplata.org/tierrafirme_jae/memoriasJAE/index.html](http://edaddeplata.org/tierrafirme_jae/memoriasJAE/index.html); Francisco Comín and Daniel Díaz, ‘Sector público administrativo y estado del bienestar’, in Estadísticas históricas de España: siglos XIX-XX, 2.ª ed (coord. Albert Carreras and Xavier Tafunell), pp. 873-964 (Bilbao, Fundación BBVA, 2005). Although the Junta para Ampliación de Estudios e Investigaciones Científicas operated from 1907 to 1939, budgetary figures are only available up to 1933. Figures for the JEN and the Junta para Ampliación de Estudios e Investigaciones Científicas cover only financing provided for in Portuguese and Spanish state budgets, thus private donations by individuals and bodies to the Spanish JAE are not included.

As can be seen in Figure 1, such detailed analysis creates a greater level of complexity, showing that the notion of the Portuguese dictatorship's sparse investment in scientific research as compared with the high level of such investment made by the Spanish state, particularly during the Second Republic, is misguided. On average, from 1907 to 1933, funding for the Junta para Ampliación de Estudios e Investigaciones Científicas accounted for 0.05% of the Spanish government budget, whereas on average,
from 1929 to 1936, spending on the JEN accounted for 0.07% of the Portuguese state budget.

In the light of our analysis, we find that in the first stage of the Second Spanish Republic JAE budgets accounted for as much as 0.08% of the total budget of the Spanish state, while during the initial years of the Estado Novo, from 1934 to 1936, JEN budgets consistently accounted for 0.09% of the overall budget of the Portuguese state – such high figures never having been recorded previously for either of the two institutions. This significant level of investment by the Portuguese dictatorial regime – hitherto unheard of – resulted in the JEN funding 353 long-term scholarships abroad, involving a total of 148 researchers. Table 2 shows the results of an analysis of scholarships awarded by the Portuguese JEN by fields of knowledge and countries selected.

Table 2. Long-term scholarships by country of destination (JEN, 1929-36)

<table>
<thead>
<tr>
<th>Country</th>
<th>Austria</th>
<th>Belgium</th>
<th>Denmark</th>
<th>England</th>
<th>France</th>
<th>Germany</th>
<th>Italy</th>
<th>Netherlands</th>
<th>Poland</th>
<th>Scotland</th>
<th>Spain</th>
<th>Sweden</th>
<th>Switzerland</th>
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<td>4</td>
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<td>0</td>
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<tr>
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<td>2</td>
<td>2</td>
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<td>0</td>
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<td><strong>5</strong></td>
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Sources: Arquivo Camões, I. P., Lisbon. Processos individuais dos bolseiros; Livro de Actas da Comissão Executiva da Junta de Educação Nacional 1929-35; Livro de Actas da Comissão Executiva da Junta de Educação Nacional e da Direcção do Instituto para a Alta Cultura 1935-42. For 1936 there are records for new scholarships awarded and scholarships renewed up to 10th April. The total of 443 exceeds the total of 353 scholarships referred to above because some were awarded for study in more than one country and the data in the table takes account of this.
In contrast with the dominant idea, originating in the field of political historiography and international relations, that the foreign policy of the dictatorial regime was characterised by disinterest for European cosmopolitan life and affairs on the one hand, and by mistrust towards them on the other hand, the present study shows that Portuguese researchers funded by the JEN were to be found at the most prestigious European scientific institutions, and to a lesser extent those in the United States. Seizing the opportunity to play an active role in international science networks, these researchers: studied for doctorates at universities in Europe and the USA (a total of 14 individuals attended the universities of Paris, Manchester, Cambridge, London, Liverpool, Geneva, and Hamburg, the Technical University of Berlin, the Central University of Madrid and Johns Hopkins University); published books as part of some of the most prestigious collections (such as Actualités Scientifiques et Industrielles, which published works by Albert Einstein, Marie Curie and Niels Bohr, as well as physicist Manuel Valadares and physician Dr João Maia de Loureiro); published articles in prestigious scientific journals, such as Nature, Comptes Rendus de l'Académie des Sciences de Paris, Proceedings of the Royal Society and Planta, Archiv für wissenschaftliche Botanik; and delivered papers at conferences at the invitation of some of the most famous scientists of the era (for example, the conference paper presented at the invitation of Marie Curie by chemist Branca Marques at the Institut du Radium in Paris in 1933).²⁷

This study also shows that, with an average length of 13 months, long-term scholarships abroad funded by the JEN were usually followed by grants being awarded for domestic scholarships, which were on average 29 months long. With a total of 250 domestic grants awarded to 71 individuals, the funding of domestic scholarships, according to researchers, enabled them to devote themselves to research in work time,
rather than conducting it in their free time, which they regarded as evidence of their status as professional researchers.\textsuperscript{28}

As can be seen in Table 3, on analysing the relationship between scholarship-holders abroad and in Portugal, and study centres and publications funded, the conclusion may be drawn that the aim of JEN funding for domestic scholarships and Portuguese scientific institutions was to enable scholarship-holders to continue in Portugal research they had previously begun abroad and to promote the internationalisation of findings.

### Table 3. Relationship between scholarship-holders, study centres and publications funded (JEN, 1929-36)

<table>
<thead>
<tr>
<th>Academic fields</th>
<th>Scholarship-holders abroad</th>
<th>Scholarship-holders in Portugal</th>
<th>Study centres and publications</th>
<th>Funding for study centres and publications (escudos)</th>
<th>Funding for study centres and publications (euros, 2020)</th>
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</thead>
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<tr>
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</tbody>
</table>

Sources: Arquivo Camões, I. P., Lisbon. Processos individuais dos bolsheiros e processos referentes aos centros de estudo e publicações científicas financiadas; Livro de Actas da Comissão Executiva da Junta de Educação Nacional 1929-35; Livro de Actas da Comissão Executiva da Junta de Educação Nacional e da Direcção do Instituto para a Alta Cultura 1935-42. Instituto Nacional de Estatística, Núcleo de Estatísticas de Preços no Consumidor. Records exist for scholarships and funding granted up to 10th April 1936. The column with the heading ‘Scholarship-holders abroad’ shows data for long-term scholarship-holders only. In the column ‘Funding for study centres and publications (euros, 2020)’ the current-day value for funding figures is given.

The funding of Portuguese science institutions by the JEN allowed them to purchase the latest equipment, enabling former JEN scholarship-holders abroad, now research fellows in Portugal, to continue at home studies begun abroad. As can also be
seen in Table 3, the fields of knowledge with the largest number of scholarship-holders, whose study centres received the greatest funding, were Science, Medicine and Humanities. It should be remembered that the leaders of JEN were aware of the operations of the Fonds National Belge de la Recherche Scientifique, whose creation is closely associated with the speech of King Albert I on 1 October 1927, in which he stressed that pure science is indispensable for applied science to be carried out. Hence, the importance assigned by the JEN to the fields of both science and applied science.

In addition, due to influence of the Fonds National Belge de la Recherche Scientifique funding was also provided to scientific publications. Among such publications there were Portuguese periodicals published in French, English or German; due to the high international profile these journals provided for articles, they received significantly higher levels of funding in comparison with journals which were published in Portuguese. In addition, funding was provided for Portuguese researchers to present papers at international scientific conferences and for the holding of such events in Portugal.29

From the above it can be seen how the methodology adopted, when used in the study of the operations of a body like the JEN, can lead to the dominant thinking on science in a given country being called into question. Our thesis is that the Portuguese scientific community, from 1929 to 1936, enjoyed institutional support from the JEN that enabled individuals to take advantage of specialised training at major international research centres, produce and disseminate knowledge, rather than, as traditional historiographers argue, scientists being unable to take part in international scientific networks and being denied access to funding provided by the state.
3. The universities and political power: the case of Portugal as a contribution towards a new perspective

The academic purges which were carried out by the Portuguese dictatorial regime in 1935 and 1946-47, which led to the expulsion from Portuguese universities of a number of academics, have been traditionally understood as a result of the political views of these individuals and their opposition to the Estado Novo. In recent years, new historiographical interpretations have emerged, in which science policy issues regarding resistance by Portuguese universities to the adoption of the German model of the university – combining teaching and research – which was fostered by the JEN and supported by professors who were expelled, emerge as a key causal factor of these purges. In accordance with these new interpretations, university professors who argued that the universities should be exclusively dedicated to teaching were responsible for the expulsion of their fellow professors, who were also researchers, using the pretext of the political views held by the latter to settle scores within these institutions.

This reading of circumstances, with regard to the specific case of the purges carried out at the Faculty of Sciences of the University of Lisbon in 1947, displays a degree of similarity with that which occurred in the 1930s at the Faculty of Letters of the University of Lisbon. Manuel Rodrigues Lapa, a JEN scholarship-holder and lecturer at the faculty, was removed by the government from his post in 1935; this was preceded, in 1933, by the termination of his contract as a university lecturer in retaliation for his criticism of peers for their lack of engagement with research and the practice of plagiarism.

In the international literature that focuses on academia under authoritarian and totalitarian regimes we find further material supporting the abandonment of the traditional notion of university staff exclusively being the victims of these political powers. Recent
studies focus on Franco’s Spain, arguing that academic purges were motivated by rivalry and resentment among academics. Some complained about their peers and thus ensured that competitors who stood in the way of their career advancement were removed. In the case of Germany, studies on the relationship between science and diplomacy have shown the impact of the public intervention of German scientists on the political agenda of the Nazi state. Similarly, Italian academics played a key role in the racially motivated campaign launched in Italy in 1938, which saw universities as some of the immediate targets.

The present study is aligned with these interpretive readings and it thus advocates holding the university responsible for some of its actions, and no longer regarding it as being just a victim of persecution by the regime. In addition to the academic purges mentioned above, we present below other episodes that occurred within Portuguese universities in support of our thesis. The nature of these cases is distinct from the purges, but all of them contribute to the historiographical reassessment in question.

Let us begin by stating that the identification of all instances of funding made by the JEN to laboratories and study centres in Portugal from 1929 to 1936 enables one to conclude that JEN funding allowed these bodies to purchase the latest research equipment for use by former scholarship-holders abroad. However, sometimes disagreements and enmities among peers prevented some researchers from making full use of these resources and they were forced to return abroad to pursue their research. Such a situation occurred involving physicists António da Silveira and Manuel Valadares, who were both JEN scholarship-holders. After working at the Collège de France from 1930 to 1932, where he received Paul Langevin’s support, Silveira returned to the Laboratório de Física do Instituto Superior Técnico in Lisbon, and as head of the laboratory was granted JEN funding, enabling the purchase of a Zeiss microphotometer. However, JEN stipulated that
the instrument, the only one of its kind in Portugal, could only be used by Portuguese scientists who had acquired the skills required to operate it, and invested Silveira with the authority to authorise access to it, which brought unexpected negative consequences for JEN members.  

Although Silveira and Valadares both supported the theory and practice of scientific research, the deterioration of personal relations between the two, following the closure in 1939 of the Núcleo de Matemática, Física e Química – Mathematics, Physics and Chemistry Unit, which they had jointly set up in 1936 and run, led to Silveira preventing Valadares from using the microphotometer in his research, although he had received his doctorate from the University of Paris under the guidance of Marie Curie in 1933, and was thus endowed with the skills required to operate it. Silveira instead granted Francisco Mendes, Valadares’ assistant, access to the instrument. In the face of these circumstances and the JEN's reluctance to provide a second microphotometer, Valadares was forced to leave Portugal once again, moving to Italy in 1940, where he was able to use a microphotometer in his research.  

During the Estado Novo there is also evidence of the existence of informants among university teaching staff who passed on information about colleagues to the secret police, in some cases leading to their being forced into retirement. Such a situation occurred involving Sílvio Lima, a professor at the Faculty of Letters of the University of Coimbra, who was denounced by colleagues, who suggested that he should be expelled and this indeed contributed to the decision by the government to expel him in 1935.  

Besides this, bureaucratic manoeuvres were employed by full professors with the aim of preventing PhD candidates from attending viva voces and withholding recognition in Portugal of doctorates gained abroad, thereby preventing new teaching researchers, especially JEN scholarship-holders – who were not their protegees – from becoming
established in their academic careers. Let us examine the case of Delfim Santos, who as a JEN fellow attended the seminars of the Vienna Circle, the classes of Nicolai Hartmann in Berlin, and the University of Cambridge. During his time spent abroad, studying the History and Philosophy of Science, he began to study for a PhD.

In order to demonstrate how his work was progressing, in 1937 he sent two chapters of his PhD dissertation to the Instituto para a Alta Cultura, which, having replaced the JEN, was providing funding for Santos’ PhD course. However, in the event, presenting these chapters did not enable him to defend his doctorate at the University of Coimbra, which would have allowed him to join its teaching staff. On 18th June 1938, the secretariat of the University of Coimbra informed Santos that his dissertation could not be accepted since two chapters had been sent to the Instituto para a Alta Cultura. In the opinion of Delfim Santos, the origin of this message of refusal, based on the supposed lack of originality of his dissertation, was the opposition of Joaquim de Carvalho, a full professor at the Faculty of Letters of the University of Coimbra, to Santos’ admission as a professor to the faculty. Carvalho was probably reserving this post, which had previously been occupied by his disciple Sílvio Lima, who as mentioned above had been expelled from the university in 1935.40

The actions of full professors also limited scientific development in Portugal during the interwar period as they invariably refused to undertake long-term JEN scholarships abroad, being unwilling to play a subordinate role vis-à-vis foreign scientists. This resulted in the fact that, from 1929 to 1936, only 6% of holders of such scholarships were full professors, lecturers accounting for 28% of the total, assistant professors 10%, and non-university teachers 23%. On the other hand, among academics who received JEN funding to attend congresses, where no similar question of hierarchical
relations was involved, 47% were full professors and lecturers accounted for 7% of the total, while there were no assistant professors.41

Among the range of fields of knowledge funded by the JEN, shown in Table 3, the unique position of Law faculties should be noted. In contrast with institutions in other fields, they did not apply for funding. A similar tendency also evident in the absence of applications for JEN funding for long-term scholarships abroad by Law faculty teaching staff, while none of the five holders of long-term scholarships abroad in the field of Law had achieved a lectureship at the faculty by the time their funding ended. Academics at Law faculties held that JEN’s role should be to produce propaganda extolling the national culture rather than providing funding for science, so the lack of applications for funding provides evidence of their resistance to the development of law studies, something the JEN meanwhile sought to encourage.42

The cases presented show how attention to detail in the examination of an institution like the JEN responsible for funding the national science system renders the ‘academic landscape’ more complicated.43 The present study, focusing on the Portuguese Estado Novo, provides a contribution towards increasing our knowledge about resistance, rivalry and resentment among academics which affected the progress of scientific development at universities in countries governed by non-democratic regimes. As part of a new historiographical approach to events, the responsibility of universities for shaping events is emphasised, in contrast to the traditional perspective in which they were seen as passive victims of political power.44

4. Political visibility and scientific (in)visibility: JEN scholarship-holders as new ‘invisible technicians’
Steven Shapin drew attention to the importance of technicians, and operators in the production and recording of scientific knowledge in 1989. His historiographical interest in 'invisible technicians' provided a contribution towards the reassessment of the traditional approach, focusing on the principal figures associated with scientific institutions, by highlighting the importance of other actors. Thus, technical ancillary staff, artificers, assistants, collectors, landowners and rural workers, priests, and merchants, among other actors, have in recent years become the central focus of analysis, demonstrating the collective nature of the production of scientific knowledge.

The case study presented in this paper reveals how internationally recognised Portuguese scientists became invisible historiographically, in keeping with the ideas of Stephen Shapin but from a different perspective. Rather than playing a secondary or even anonymous role and largely obscured by mainstream scientists, as is highlighted by Shapin, these were the heads of institutes and scientists recognised for their scientific work but who nevertheless became invisible, despite there being many references to their work in historical sources. As they were not persecuted for political reasons during the Estado Novo, their memory was consigned to oblivion, while during the process of transition to democracy in Portugal following 25th April 1974 historiographers focused mainly on the recovery of the memory of scientists who were indeed persecuted by the dictatorship. An examination of reference works and overviews of the Estado Novo and Portuguese academics during this period provides support for this idea.

The story of a few such scientists presented below, selected on the basis of the quantitative analysis conducted in Section 2, provides evidence supporting this new perspective on Shapin's 'invisible technicians'. João Maia de Loureiro, a full professor at the Faculdade de Medicina de Lisboa and a fellow of the Rockefeller Foundation, is one of them. He gained a degree in Medicine from the University of Lisbon in 1926, and from
1932 to 1938 carried out research with a scholarship from the JEN and the Rockefeller Foundation at the Chemistry Laboratory of the University of Zurich, the Biophysics Laboratory of the École des Hautes Études in Paris, the London School of Hygiene & Tropical Medicine, the National Institute for Medical Research in London, and the Johns Hopkins School of Hygiene and Public Health, where he completed his doctorate in Biochemistry in 1938.48

The articles he published in journals such as Klinische Wochenschrift (1932), Biochemische Zeitschrift (1933), Comptes Rendus de la Société de Biologie de Paris (1933; 1934) and Journal de Chimie Physique (1934; 1936), and the two works that he published in Actualités Scientifiques et Industrielles (1934; 1935), attest to the kind of brilliance the Rockefeller Foundation sought in fellows. Having accumulated significant merit outside Portugal, Loureiro was awarded a grant by the Rockefeller Foundation to pursue his doctorate at Johns Hopkins University from 1936 to 1938.49

Besides international recognition of Loureiro’s research work, he occupied a number of posts at Portuguese scientific institutions. He became full Professor of Hygiene and Epidemiology at the Faculdade de Medicina de Lisboa in 1939 and was appointed head of the Instituto Bacteriológico Câmara Pestana in 1942. In spite of these academic achievements, Loureiro, a scientist who was politically neutral during the dictatorship, is absent from contemporary Portuguese historiographical literature. By contrast, colleagues of his also recognised internationally by contemporary academics, but who were persecuted politically by the Estado Novo, such as scientists Abel Salazar and Aurélio Quintanilha, have garnered the attention of historians from the establishment of democracy in 1974 to the present day.50

The identification of JEN research fellows also enables us to rescue from oblivion and restore to the history of science the name of a world pioneer in the field of
Experimental Phonetics: Armando de Lacerda. In the early thirties, noting the lack of suitable devices that could confirm the mutual influence exerted by contiguous speech sounds – ‘one of the crucial problems of General Phonetics of the time (perhaps even one of the most important issues in the history of this field of language science)’, Lacerda, a JEN scholarship-holder at the University of Bonn, invented the ‘Oral Labiograph Inscriber’ and the 'Polychromograph'. While they were the first instruments to enable the recording of reciprocal effects of sequential sounds in speech, these devices brought improvements which rendered the more limited kymographic method, the main experimental process at the time, obsolete, and introduced a new method of research – chromography, enabling Armando de Lacerda and Paul Menzerath (head of the Institute of Phonetics of the University of Bonn) to publish what was to become a standard work of reference in the field of Phonetics – *Koartikulation, Steuerung und Lautabgrenzung* (1933).

With regard to Lacerda’s scientific work in Portugal, in 1936 he established the first Experimental Phonetics laboratory in the country at the Universidade de Coimbra, thanks to funding from the JEN. The use of chromography techniques at the Laboratório de Fonética Experimental de Coimbra, involving the use of the most advanced equipment in the field, demonstrates why it was regarded in the mid-20th century by several scientists during the era as the most advanced Experimental Phonetics laboratory in Europe. This idea circulating among the international community of phoneticists explains why from 1936 to the mid-20th century the laboratory, located on the European periphery, attracted many scientists from Europe, the Americas and Africa who sought to undergo a period of specialist scientific training at Coimbra. Among them were academics from universities such as Harvard, the Sorbonne, Cambridge, Bonn, Uppsala and Edinburgh.
Despite his standing worldwide, Lacerda was also forgotten by Portuguese historiographers, which may be understood as resulting from his politically neutral stance during the period of the dictatorship. He was never barred from working at universities in Portugal by the Estado Novo nor prevented from pursuing his career as a researcher. His public profile, monitored by the Portuguese political police, did not raise suspicion of political opposition to the dictatorial regime.\textsuperscript{57}

From the above it is clear that the present study is part of the movement which includes the work of authors such as Tiago Saraiva, who refers to there existing a ‘... traditional historical approach of studying the relations between science and fascism as two separate entities’.\textsuperscript{58} It is Saraiva’s distancing from this perspective that enables him to identify a new aspect to the path followed by the Portuguese scientist Aurélio Quintanilha. While in traditional historiography Quintanilha's political opposition to the fascist New State is highlighted, finding in his anarchist beliefs one of the main causes of Quintanilha's expulsion from his post as a full professor at the University of Coimbra in 1935, Saraiva recognises that despite his well-known political opposition to the regime, the scientific work of Quintanilha is associated with one of the darkest pages in the history of Portuguese colonialism.\textsuperscript{59} During Quintanilha’s internal exile, to the Portuguese colony of Mozambique following his barring from working at universities in the home country, he was recruited by the Junta de Exportação do Algodão Colonial – Colonial Cotton Export Board – to head the Centro de Investigação Científica Algodoeira – Centre for Scientific Research into Cotton – and therefore his name is associated with a body that managed cotton plantations on which local native people were forced to work on pain of physical violence.\textsuperscript{60}

In other words, although Quintanilha’s political views contrasted starkly with the regime that barred him from working at universities in the home country and sent him
into exile in the colony of Mozambique, by applying his skills as a geneticist at the Centro de Investigaçao Cientifica Algodoeira in Lourenço Marques (present-day Maputo), he provided a contribution towards making the notion of imperial territories supplying the autarkic economy of the Portuguese Fascist regime seem plausible.61

The present study is part of this new perspective regarding the action of scientists under dictatorial regimes and indeed complements it. Firstly, as it enables scientific actors such as Loureiro and Lacerda to be identified and rescued from historiographical oblivion, and secondly, as we will see below, because it enables aspects of the work of Portuguese scientists during the Estado Novo period which have not been afforded the recognition they deserve to be rehabilitated as part of the History of Science. Rather than being opponents of the dictatorial regime, or politically neutral, such academics expressed a degree of tacit support for it and thus ended up playing an enthusiastic role in its construction and consolidation.

The story of António Augusto Mendes Correia, a full professor at the Faculdade de Ciências do Porto, is a case in point, demonstrating how his explicit support for the dictatorial regime resulted in only some of his public service becoming invisible with the coming of democracy, rather than his work being completely ignored, as was the case with Loureiro and Lacerda, who were politically neutral. During the Estado Novo, Correia served as Mayor of Porto from 1936 to 1942 and as a deputy in the Assembleia Nacional from 1945 to 1957. Focusing on the nationalist views of Correia, which were well received by the Estado Novo as they portrayed the Lusitanians as the founding forefathers of the Portuguese nation, in present-day democratic Portugal historiographers have rehabilitated this aspect of the life and work of Mendes Correia.62 Although in recent years some studies cover the role he played in international scientific networks, his
outstanding international profile in the interwar and post-World War II periods has not, as yet, been afforded the recognition it deserves.\textsuperscript{63}

Having served as a full professor at the Faculdade de Ciências do Porto from 1921 and head of its Institute of Anthropology from 1923, Correia was welcomed in France, Belgium and Germany in 1931 as a Portuguese sage, at conferences where he delivered papers, at venues such as the École d'Anthropologie de Paris and the Kaiser-Wilhelm-Gesellschaft zur Förderung der Wissenschaften in Berlin.\textsuperscript{64} His international reputation, enhanced mainly by his work in the fields of archaeology, anthropology, ethnology and criminology, is evidenced by the honorary doctorates he was awarded by the University of Lyon in 1929, the University of Montpellier in 1941, and the University of Johannesburg in 1949.\textsuperscript{65} It should be noted that Correia benefited from JEN funding for his visit to Lyon in 1929 to receive an honorary doctorate as well as his participation at the conferences mentioned above.

A member of board of the International African Institute in London, Correia’s importance in the advancement of knowledge is attested to by the fact that by 1929 his works were being cited by authors and journals in Spain, France, England, Italy, Belgium, Holland, Switzerland, Germany, Austria, Poland, Czechoslovakia, Lithuania, Brazil and the United States, among them the British journal \textit{Nature} and the French publication \textit{L'Anthropologie}, as well as researchers such as the Swiss anthropologist Eugène Pittard and French archaeologist Henri Breuil, professor at the Collège de France.\textsuperscript{66}

The historiographical rehabilitation of academics such as João Maia de Loureiro and Armando de Lacerda, and the recuperation of the visibility enjoyed by António Augusto Mendes Correia at the international level, resulting from the analysis of JEN funding to the Portuguese academic community, provides a further example of the importance of studying institutions which funded science in the interwar period. In this
section, we have shown how in the category of invisible actors not only Shapin's 'assistants', 'technicians', 'operators', and 'artificers' should be considered, but also internationally renowned scientists whose lack of visibility in the case of Portugal is due to choices made in the field of historiography within the democratic political context. Historians prioritised the study of scientists who were opposed to the dictatorial regime of the Estado Novo.

**Conclusion**

The present study demonstrates the advantages of analysing in detail the work of a scientific planning and funding body – the Portuguese Junta de Educação Nacional – throughout the period of its existence, within the constraints inherent in an investigation adopting a comparative and transnational approach.

The authoritarian nationalist Estado Novo is shown to have contributed towards the creation and development of international scientific networks from a time which precedes the emergence of post-World War II European movements for cooperation. An example of this is provided by the development of networks for the exchange of knowledge involving Portuguese and Spanish scientists. These were supported by the main bodies in Portugal and Spain responsible for funding science, the JEN and the JAE, which is of particular interest when we take into account the mutual political antagonism of the two Iberian states during the 1930s, leading to diplomatic relations between the two being cut in 1936.

The methodology used in our analysis of the JEN enables the dominant historiographical perspective, in which the Portuguese scientific community is portrayed as being isolated and deprived of state support in the period between the wars, to be reassessed and the image of a well-supported internationalised institutional community
to be constructed. Benefiting from what was a significant investment of funds by the Portuguese state, Portuguese scientists were able to undergo specialist training funded by grants from the JEN at the principal international science institutions during the era, such as the Imperial College of Science and Technology in London and the Institut du Radium in Paris. Later, they received support for producing knowledge in Portugal and disseminating it in the international arena. On a few occasions, the support of the JEN and its successor, the Instituto para a Alta Cultura, even enabled Portugal to play a leading role in certain fields of knowledge, as was the case with the Coimbra Phonetics Laboratory, which from the 1930s attracted researchers from universities such as Harvard and Cambridge who sought specialist scientific training in the new methods of research developed there.

This study also highlights the contribution of new studies which promote the idea that constraints on scientific development in non-democratic states go well beyond the political and ideological questions associated with academic purges. Within Portuguese universities, rivalry, resentment and enmity among peers and resistance to the incorporation of research as an integral part of the academic métier was reflected in the way new teachers were prevented from entering the profession while conducting research was made more difficult.

Finally, the work of a number of scientists who were not persecuted by the authoritarian Estado Novo is rehabilitated, having shown how their contribution was consigned to historiographical oblivion following the establishment of democratic rule in Portugal in 1974. Thus, political context is of paramount importance for identification of new scientific actors.

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4 On April 10, 1936, the National Education Board was abolished and replaced by the Institute for High Culture, an institution which was similar in nature to its predecessor, while it enjoyed a lesser degree of autonomy from the ruling regime. See Quintino Lopes, ‘A Junta de Educação Nacional (1929-36): traços de europeização na investigação científica em Portugal’, PhD thesis, Universidade de Évora (2017).
5 It should be noted that the Military Dictatorship ruled in Portugal from 1926 to 1933, being succeeded by the Estado Novo (New State) from 1933 to 1974. The latter, a fascist, nationalist, authoritarian, conservative regime was overthrown by the military coup of 25th April 1974, when democracy was established in Portugal. See Fernando Rosas, ‘O Estado Novo (1926-1974)’, in História de Portugal, Vol. VII (dir. José Mattoso), ([s.l.], Editorial Estampa, 1994).


10 Jones, op. cit. (note 9).


See note 3. This statement of opinion by Vanpaemel may be found in Geert Vanpaemel, ‘To be or not to be: Belgian science policy in the interwar period’, in A Junta de Educação Nacional e a Investigação Científica em Portugal no Período entre Guerras (ed. Augusto J. S. Fitas, João Príncipe, Maria de Fátima Nunes and Martha Cecília Bustamante), pp. 33-48 (Casal de Cambra, Caleidoscópio, 2013), at p. 36.


The leaders of the Junta de Educação Nacional refused to grant this scholarship because they held that the candidate did not explain how the studies she proposed to undertake in Philology, Literature and Classical Archaeology at the Sorbonne would be applied later in Portugal (Arquivo Camões, I. P., Lisbon. Caixa 0398, Pasta 11; Caixa 1260, Pasta 18; Caixa 1364, Pasta 8). On the 1911 generation, see Isabel Amaral, ‘A nova face da medicina portuguesa. A geração de 1911 e a escola de investigação de Marck Athias’, *Acta Médica Portuguesa*. 24, 155-162 (2011).


The kind of political limitations imposed on funding by the JEN can be gauged, for example, in 1935 and 1936, when the awarding of new scholarship grants and the renewal of existing grants depended in addition to the merit of the candidate on information provided by the secret police. On this point, see the case of scholarship-holder António de Sousa Pereira. Arquivo da PIDE/DGS (Arquivo Nacional da Torre do Tombo), Lisbon. SC, Boletim 89203, 4.


20 Arquivo Camões, I. P., Lisbon. Caixa 0531, Pasta 13; Caixa 0538, Pasta 16. The assertion that Manuel Teles Antunes was Miguel Catalán's most prominent collaborator before the Spanish Civil War is made by Rosario E. Fernández Terán, ‘El profesorado del "Instituto Nacional de Física y Química" ante la Guerra Civil, el proceso de depuración y el drama del exilio’, PhD thesis, Universidad Complutense de Madrid (2014), pp. 800-801.


22 On the importance of bureaucracy in the History of Science, see Irina Podgorny, ‘The reliability of the ruins’, Journal of Spanish Cultural Studies. 8, 213-233 (2007); Irina Podgorny, ‘Portable antiquities:


Arquivo Camões, I. P., Lisbon. Processos individuais dos bolseiros; Livro de Actas da Comissão Executiva da Junta de Educação Nacional 1929-35; Livro de Actas da Comissão Executiva da Junta de Educação Nacional e da Direcção do Instituto para a Alta Cultura 1935-42. Records are for both new and renewed scholarships, and include long-term scholarship-holders abroad who either received a new grant or whose grant was renewed up to 10th April 1936, when the JEN was dissolved and replaced by the Instituto para a Alta Cultura. It should be noted that in the little more than seven years during which the JEN was operational most of its budget was used to fund long-term scholarships abroad. In 1931, 57% of its budget was used for this purpose.
Archives de l'Institut du Radium de l'Université de Paris. Laboratoire Curie. Pièces 1695, 1747, 1750, 1816, 1819, 1821, 1822, 1911, 1915, 1923, 1929, 2056, 2095, 2123, 2125, 3360, 3368, 3373, 3378 and 3380; CH UNIGE Archives de l'Université de Genève 410f226; Programme des cours, 1931-1934, 1934-1937; The Alan Mason Chesney Medical Archives. The Johns Hopkins University. School of Public Health and Hygiene. Student Record 36-37-38, Transcript; Student Photographs and brief Biographical Sketch, 1937-1946, 507941; Catalogue Number 1937-1938, 1938-1939; The Adolf Meyer Archive. The Johns Hopkins University. Individual Correspondence, I/2415/1 Loureiro, J.A.; Rockefeller Archive Center. Collection Rockefeller Foundation, RG. 10.2 Fellowship recorder cards, G. 2: RF Fellowship cards - D. 9: MNS, Box: D. 3, Folder: C., Dr. João Avelar Maia de Loureiro; Arquivo Camões, I. P., Lisbon. Caixa 0397, Pastas 11 e 12; Caixa 0399, Pasta 9; Caixa 0401, Pasta 27; Caixa 0454, Pasta 4; Caixa 0488, Pasta 13; Caixa 0530, Pasta 23; Caixa 1209, Pasta 1; Caixa 1256, Pasta 9; Caixa 1262, Pasta 9; Caixa 1363, Pastas 9 e 25.

Arquivo Camões, I. P., Lisbon. Processos individuais dos bolseiros; Livro de Actas da Comissão Executiva da Junta de Educação Nacional 1929-35; Livro de Actas da Comissão Executiva da Junta de Educação Nacional e da Direcção do Instituto para a Alta Cultura 1935-42. It should be noted that both new and renewed grants are included, as well as domestic scholarship-holders who either received a new grant or whose grant was renewed, up to 10th April 1936. On relations between amateur and professional producers of scientific knowledge see Morgan Meyer, 'On the boundaries and partial connections between amateurs and professionals', *Museum and Society*. 6, 38-53 (2008); Robert A. Stebbins, 'The Amateur: Two Sociological Definitions', *The Pacific Sociological Review*. 20 582-606 (1977).

Under the heading ‘Representação em congressos’, the JEN funded attendance by Portuguese academics at 28 international scientific congresses from 1929 to 1936, at 24 of which papers or reports were delivered by Portuguese attendees. See Lopes, *op. cit.* (note 4), pp. 239-265.


Also in 1933, following his application for the post, Rodrigues Lapa was appointed assistant professor of the faculty, from which, as already mentioned, he was dismissed in 1935. Lopes, op. cit. (note 4), pp. 111-112. See also Norberto Ferreira da Cunha, Gênese e Evolução do Ideário de Abel Salazar (Lisboa, Imprensa Nacional-Casa da Moeda, 1997), at pp. 271-273.


The equipment included Leica cameras, and Zeiss microscopes, cine-cameras, micromanipulators, spectrographs and microphotometers (Arquivo Camões, I. P., Lisbon. Caixa 1308, Pasta 2; Caixa 1320, Pasta 2; Caixa 1480, Pasta 11).

Arquivo Camões, I. P., Lisbon. Caixa 1308, Pasta 2; Caixa 1339, Pasta 7.

Founded by some of the JEN's former fellows who had studied abroad, and supported by other researchers, the Núcleo de Matemática, Física e Química was formally dissolved, amid disagreement and dispute among its members, on 5th November 1939 (Arquivo Camões, I. P., Lisbon. Caixa 0488, Pasta 9; Caixa 1480, Pasta 11). See also Lopes, *op. cit.* (note 4).


Arquivo Camões, I. P., Lisbon. Caixa 0401, Pasta 7; Caixa 1273, Pasta 16; Caixa 1323, Pasta 4; Caixa 1377, Pasta 1. It should be noted that the notion that Joaquim de Carvalho prevented Delfim Santos from defending his doctorate at Coimbra in 1938 was advanced by José Alves, ‘Logificação da Psicologia. O Itinerário Intelectual de Edmundo Curvelo sobre a Mente, a Lógica e a Filosofia’, PhD thesis, Universidade do Minho (2015), p. 649. See also Lopes, *op. cit.* (note 4), pp. 278-283.

Arquivo Camões, I. P., Lisbon. Processos individuais dos congressistas e dos bolseiros externos de longa duração. For 1936, all congress attendees and holders of long-term scholarships abroad who received a grant up until 10th April are included. Besides the categories mentioned, the beneficiaries include undergraduate students, university researchers, regarded as all those who did not teach but carried out academic work at universities, and graduates who worked as doctors, lawyers and agricultural scientists.

The juridical institutions of the faculties of Law of the Universities of Coimbra and Lisbon were established according to the provisions of Decreto no. 4,874 of 5th October 1918, while their importance in the 'science education of students' and their role in ‘conducting original research’ were restated in Decreto no. 12,707 of 17th November 1926. Despite this, no head of either of these juridical institutions expressed a willingness to carry out research with the support of the JEN. See Arquivo da Universidade de Coimbra. Processo do professor José Alberto dos Reis, Caixa 253; Processo do professor Domingos Fezas Vital, Caixa 388. See also Ângela Salgueiro, ‘Ciência e Universidade na I República’, PhD thesis, Universidade Nova de Lisboa (2015), pp. 95-96, 152-153.

The importance of attention to detail in the study of institutions, objects and scientific collections is stressed in Miruna Achim and Irina Podgorny, *Introducción. Descripción densa, historia de la ciencia y las
prácticas del coleccionismo en los años de la revolución, la guerra y la independencia’, in Museos al detalle: colecciones, antigüedades e historia natural, 1790-1870 (ed. Miruna Achim and Irina Podgorny), pp. 15-26 (Rosario, Prohistoria ediciones, 2013). We have adopted the expression ‘academic landscape’ used by Nieto-Galan, op. cit. (note 33), at p. 160.

On the idea that ‘the history of political repression is replete with inhumanity and tragedy, but science as an institution cannot be understood merely as a passive victim of external power’ see Richard Beyler, Alexei Kojevnikov and Jessica Wang, ‘Purges in Comparative Perspective: Rules for Exclusion and Inclusion in the Scientific Community under Political Pressure’, Osiris. 20, 23-48 (2005), at p. 24.


47 Arquivo Camões, I. P., Lisbon. Caixa 0399, Pasta 1; Caixa 0532, Pasta 3; Caixa 0546, Pasta 22; Caixa 1229, Pasta 2.


52 The terms quoted may be found in Brian F. Head, ‘Lacerda (Armando de)’, in *Enciclopédia Verbo Luso-brasileira de Cultura, Edição Século XXI*, 17, pp. 219-221 (Lisboa; São Paulo, Verbo, 2000), at p. 219. See also Arquivo Camões, I. P., Lisbon. Caixa 1337, Pasta 3.


55 In many studies the importance of scientific peripheries in the production and international circulation of knowledge is highlighted. Among such works, which challenge the traditional idea of the unidirectional transfer of knowledge from the centre to the periphery, see Lissa Roberts, ‘Situating Science in Global History: Local Exchanges and Networks of Circulation’, *Itinerary*. 33, 9-30 (2009); James A. Secord, ‘Knowledge in Transit’, *Isis*. 95, 654-672 (2004); Tessa Hauswedell, Axel Körner and Ulrich Tiedau (ed.), *Re-Mapping Centre and Periphery. Asymmetrical Encounters in European and Global Contexts* (London, University College London, 2019); Marcos Cueto, *Excelencia Científica en la Periferia. Actividades Científicas e Investigación Biomédica en el Perú, 1890-1950* (Lima, Grade, 1989).

56 Some of these cases were examined by Quintino Lopes and Elisabete Pereira, ‘Armando de Lacerda and Experimental Phonetics in the inter-war period: scientific innovation and circulation between Portugal, Germany and Harvard’, in *Proceedings of the Third International Workshop on the History of Speech Communication Research* (ed. Michael Pucher, Jürgen Trouvain and Carina Lozo), pp. 95-104 (Dresden, Technische Universität Dresden Press, 2019).
The information held by the Estado Novo political police on Armando de Lacerda may be found in Arquivo da PIDE/DGS (Arquivo Nacional da Torre do Tombo), Lisbon. DEL C, PI 5277, NT4499.


Saraiva, *op. cit.* (note 1), at p. 172.


On the role of ‘assistants’, ‘technicians’, ‘operators’, and ‘artificers’ in the production and recording of scientific knowledge, see Shapin, *op. cit.* (note 45).